

**MISSISSIPPI GAMING COMMISSION  
ADMINISTRATIVE PROCEDURES RULES**

**I. METHOD OF OPERATION**

**1. Scope.** Part I of these Rules is promulgated pursuant to Miss. Code Ann. §25-43-2.104 of the Administrative Procedures Law.

**2. Description of Mississippi Gaming Commission.** Reference is made to the Mississippi Gaming Control Act, which creates and sets out the duties and responsibilities of the Mississippi Gaming Commission, as well as the Mississippi Charitable Gaming Law, which sets out the Commission's duties with regard to charitable gaming. Regulations adopted by the Commission are the Mississippi Gaming Regulations and the Regulations Governing Charitable Gaming. The Commission staff is composed of two (2) divisions: Gaming, which regulates casinos and oversees control of illegal gaming, and Charitable Gaming, which regulates bingo and related games.

**3. Where and how public may obtain information.** The text of all Commission rules, as well as information regarding pending rules, meetings and the like may be obtained by visiting the Commission's website at [www.mgc.state.ms.us](http://www.mgc.state.ms.us). Requests for Declaratory Opinions may be made pursuant to Part III of these rules. Otherwise, requests for information may be made pursuant to and in accordance with the Mississippi Open Records Act by submitting written requests to:

The Mississippi Gaming Commission  
P.O. Box 23577  
Jackson, Mississippi 39225-3577  
ATTN: PUBLIC RECORDS REQUEST

**I. ORAL PROCEEDINGS ON PROPOSED RULES**

**1. Scope.** Part II of these Rules is promulgated pursuant to Miss. Code Ann. §25-43-3.104(2)(d) of the Administrative Procedures Law, and applies to all oral proceedings held for the purpose of providing the public with an opportunity to make oral presentations on proposed new rules and amendments to rules before the Commission under §25-43-3.104.

**2. When Oral Proceedings will be Scheduled on Proposed Rules.** The Commission will conduct an oral proceeding on a proposed rule or amendment if requested by a political subdivision, an agency or ten (10) persons in writing within twenty (20) days after the filing of the notice of the proposed rule.

**3. Request Format.** Each request must be printed or typewritten, or must be in legible handwriting. Each request must be submitted on standard business letter-size paper (8-1/2

inches by 11 inches). Requests may be in the form of a letter addressed to the Commission and signed by the requestor(s).

**4. Notification of Oral Proceeding.** The date, time and place of all oral proceedings shall be filed with the Secretary of State's office and mailed to each requestor. The oral proceedings will be scheduled no earlier than twenty (20) days from the filing of this information with the Secretary of State.

**5. Presiding Officer.** The Executive Director, or his designee who is familiar with the substance of the proposed rule, shall preside at the oral proceeding on a proposed rule.

**6. Public Presentations and Participation.**

(a) At an oral proceeding on a proposed rule, persons may make oral statements and make documentary and physical submissions, which may include data, views, comments or arguments concerning the proposed rule.

(b) Persons wishing to make oral presentations at such a proceeding shall notify the Department at least one business day prior to the proceeding and indicate the general subject of their presentations. The presiding officer in his or her discretion may allow individuals to participate that have not previously contacted the Commission.

(c) At the proceeding, those who participate shall indicate their names and addresses, identify any persons or organizations they may represent, and provide any other information relating to their participation deemed appropriate by the presiding officer.

(d) The presiding officer may place time limitations on individual oral presentations when necessary to assure the orderly and expeditious conduct of the oral proceeding. To encourage joint oral presentations and to avoid repetition, additional time may be provided for persons whose presentations represent the views of other individuals as well as their own views.

(e) Persons making oral presentations are encouraged to avoid restating matters that have already been submitted in writing.

(f) There shall be no interruption of a participant who has been given the floor by the presiding officer, except that the presiding officer may in his or her discretion interrupt or end the participant's time where the orderly conduct of the proceeding so requires.

**7. Conduct of Oral Proceeding.**

(a) Presiding officer. The presiding officer shall have authority to conduct the proceeding in his or her discretion for the orderly conduct of the proceeding. The presiding officer shall (i) call proceeding to order; (ii) give a brief synopsis of the proposed rule, a statement of the statutory authority for the proposed rule, (ii) call on those individuals who have contacted the Commission about speaking on or against the proposed rule; (iii) allow for rebuttal statements following all participants's comments; (iv) adjourn the proceeding.

(b) Questions. The presiding officer, where time permits and to facilitate the exchange of information, may open the floor to questions or general discussion. The presiding officer may

question participants and permit the questioning of participants by other participants about any matter relating to that rule-making proceeding, including any prior written submissions made by those participants in that proceeding; but no participant shall be required to answer any question.

(c) Physical and Documentary Submissions. Submissions presented by participants in an oral proceeding shall be submitted to the presiding officer. Such submissions become the property of the Commission and are subject to the Commission's public records request procedure.

(d) Recording. The Department may record oral proceedings by stenographic or electronic means.

## II. DECLARATORY OPINIONS

1. Scope. Part III of these Rules is promulgated pursuant to Miss. Code Ann. §25-43-2.103(2) of the Administrative Procedure Law, and is intended to set forth the Commission's rules governing the form and content of requests for declaratory opinions, and the Commission's procedures regarding the requests, as required by Mississippi Code § 25-43-2.103. These rules are intended to supplement and be read in conjunction with the provisions of the Mississippi Administrative Procedures Law, which may contain additional information regarding the issuance of declaratory opinions. In the event of any conflict between these rules and the Mississippi Administrative Procedures Law, the latter shall govern.

**2. Persons Who May Request Declaratory Opinions.** Any person with a substantial interest in the subject matter may request a declaratory opinion from the Commission by following the specified procedures. "Substantial interest in the subject matter" means: an individual, business, group or other entity that is directly affected by the Commission's administration of the laws within its primary jurisdiction. "Primary jurisdiction of the agency" means the agency has a constitutional or statutory grant of authority in the subject matter at issue.

**3. Subjects Which May Be Addressed In Declaratory Opinions .** The Commission will issue declaratory opinions regarding the applicability to specified facts of: (1) a statute administered or enforceable by the Commission or (2) a rule promulgated by the Commission. The Commission will not issue a declaratory opinion regarding a statute or rule which is outside the primary jurisdiction of the agency.

**4. Circumstances In which Declaratory Opinions Will Not Be Issued.** The Commission may, for good cause, refuse to issue a declaratory opinion. The circumstances in which declaratory opinions will not be issued include, but are not necessarily limited to:

(a) lack of clarity concerning the question presented;

(b) there is pending or anticipated litigation, administrative action, or other adjudication which may either answer the question presented by the request or otherwise make an answer unnecessary;

(c) the statute or rule on which a declaratory opinion is sought is clear and not in need of interpretation to answer the question presented by the request;

(d) the facts presented in the request are not sufficient to answer the question presented;

(e) the request fails to contain information required by these rules or the requestor failed to follow the procedure set forth in these rules;

(f) the request seeks to resolve issues which have become moot, or are abstract or hypothetical such that the requestor is not substantially affected by the statute or rule on which a declaratory opinion is sought;

(g) no controversy exists concerning the issue as the requestor is not faced with existing facts or those certain to arise which raise a question concerning the application of the statute or rule;

(h) the question presented by the request concerns the legal validity of a statute or rule;

(i) the request is not based upon facts calculated to aid in the planning of future conduct but is, instead, based on past conduct in an effort to establish the effect of that conduct;

(j) no clear answer is determinable;

(k) the question presented by the request involves the application of a criminal statute or a sets of facts which may constitute a crime;

(l) the answer to the question presented would require the disclosure of information which is privileged or otherwise protected by law from disclosure;

(m) The question is currently the subject of an Attorney General's opinion request or has been answered by an Attorney General's opinion;

(n) A similar request is pending before this agency or any other agency or a proceeding is pending on the same subject matter before any agency, administrative or judicial tribunal, or where such a opinion would constitute the unauthorized practice of law.

(o) Where issuance of a declaratory opinion may adversely affect the interests of the State, the Commission or any of their officers or employees in any litigation which is pending or may reasonably be expected to arise;

(p) The question involves eligibility for a license, permit, certificate or other approval by the Commission or some other agency, and there is a statutory or regulatory application process by which eligibility for said license, permit, certificate or other approval would be determined.

**5. Written Request Required.** Each request must be printed or typewritten, or must be in legible handwriting. Each request must be submitted on standard business letter-size paper (8-1/2 inches by 11 inches). Requests may be in the form of a letter addressed to the Commission.

**6. Where to Send Requests.** All requests must be mailed, delivered or transmitted via facsimile to:

The Mississippi Gaming Commission  
P.O. Box 23577  
Jackson, Mississippi 39225-3577  
ATTN: DECLARATORY OPINION REQUEST

The request shall clearly state that it is a request for a declaratory opinion. No oral, telephone requests or email requests will be accepted for official opinions.

**7. Name, Address and Signature of Requestor.** Each request must include the full name, telephone number, and mailing address of the requestor. All requests shall be signed by the person filing the request, who shall attest that the request complies with the requirements set forth in these rules, including but not limited to a full, complete, and accurate statement of relevant facts and that there are no related proceedings pending before any other administrative or judicial tribunal.

**8. Question Presented.** Each request shall contain the following:

- (a) a clear and concise statement of all facts on which the opinion is requested;
- (b) a citation to the statute or rule at issue;
- (c) the question(s) sought to be answered in the opinion, stated clearly;
- (d) a suggested proposed opinion from the requestor, stating the answers desired by petitioner and a summary of the reasons in support of those answers;
- (e) the identity of all other known persons involved in or impacted by the described factual situation, including their relationship to the facts, name, mailing address and telephone number; and
- (f) a statement to show that the person seeking the opinion has a substantial interest in the subject matter.

**9. Time for Commission's Response.** Within forty-five (45) days after the receipt of a request

for a declaratory opinion which complies with the requirements of these rules, the Commission shall, in writing:

(a) issue a declaratory opinion regarding the specified statute or rule as applied to the specified circumstances;

(b) decline to issue a declaratory opinion, stating the reasons for its action; or

(c) agree to issue a declaratory opinion by a specified time but not later than ninety (90) days after receipt of the written request;

The forty-five (45) day period shall begin running on the first State of Mississippi business day on or after the request is received by the Commission, whichever is sooner.

**10. Opinion Not Final for Sixty Days.** A declaratory opinion shall not become final until the expiration of sixty (60) days after the issuance of the opinion. Prior to the expiration of sixty (60) days, the Commission may, in its discretion, withdraw or amend the declaratory opinion for any reason which is not arbitrary or capricious. Reasons for withdrawing or amending an opinion include, but are not limited to, a determination that the request failed to meet the requirements of these rules or that the opinion issued contains a legal or factual error.

**11. Notice by Commission to third parties.** The Commission may give notice to any person, agency or entity that a declaratory opinion has been requested and may receive and consider data, facts, arguments and opinions from other persons, agencies or other entities other than the requestor.

**12. Public Availability of Requests and Declaratory Opinions.** Declaratory opinions and requests for declaratory opinions shall be available for public inspection and copying in accordance with the Public Records Act and the Commission's public records request procedure. All declaratory opinions and requests shall be indexed by name and subject. Declaratory opinions and requests which contain information which is confidential or exempt from disclosure under the Mississippi Public Records Act or other laws shall be exempt from this requirement and shall remain confidential.

**13. Effect of a Declaratory Opinion.** The Commission will not pursue any civil, criminal or administrative action against a person who is issued a declaratory opinion from the Commission and who, in good faith, follows the direction of the opinion and acts in accordance therewith unless a court of competent jurisdiction holds that the opinion is manifestly wrong. Any declaratory opinion rendered by the Commission shall be binding only on the Commission and the person to whom the opinion is issued. No declaratory opinion will be used as precedent for any other transaction or occurrence beyond that set forth by the requesting person.

Mississippi Secretary of State  
 Heber Ladner Building, 401 Mississippi Street  
 P. O. Box 136, Jackson, MS 39205

**ADMINISTRATIVE PROCEDURES FILING NOTICE**

Agency Mississippi Gaming Commission Person to contact Sharon Smith  
 Address P.O. Box 23577 Address same  
Jackson, MS 39225-3577  
 Phone 601-576-3800 Transmittal date 5/16/05

Copy attached:  Yes  No

Name or number of rule(s) Mississippi Gaming Commission Administrative Procedures Rules  
 Terms or substance of the actions or description of the subject and issues:

These rules are adopted in order to  
comply with the new Administrative  
Procedures Law

Printed name and title  
 of person authorized to file rules: Ellen O'Neil Special Assistant Attorney General  
 Name Title

Ellen O'Neil  
 Signature

EMERGENCY RULES	PROPOSED ACTION ON RULES	FINAL ACTION ON RULES
Original filing <input type="checkbox"/> Renewal of effectiveness <input type="checkbox"/> To be in effect ___ days effective date: <input type="checkbox"/> Immediately on <input type="checkbox"/> Other (specify):  OFFICIAL FILING STAMP  Accepted for filing by _____	Action proposed: <input checked="" type="checkbox"/> New rule(s) <input type="checkbox"/> Amendment to existing rule(s) <input type="checkbox"/> Repeat of existing rule(s) <input type="checkbox"/> Adoption by reference Proposed date of adoption: <input checked="" type="checkbox"/> 30 days after filing <input type="checkbox"/> Other (specify):  DO NOT WRITE BELOW THIS LINE OFFICIAL FILING STAMP  <b>FILED</b> MAY 16 2005 MISSISSIPPI SECRETARY OF STATE  Accepted for filing by <u>[Signature]</u>	Action taken: <input checked="" type="checkbox"/> Adopted with no change in text <input type="checkbox"/> Adopted with changes <input type="checkbox"/> Adopted by reference <input type="checkbox"/> Withdrawn Date action taken: <input checked="" type="checkbox"/> 30 days after filing <input type="checkbox"/> Other (specify):  OFFICIAL FILING STAMP  <b>FILED</b> JUN 21 2005 MISSISSIPPI SECRETARY OF STATE  Accepted for filing by <u>[Signature]</u>